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WORLD INVESTMENT 2012

TOWARDS A NEW GENERATION OF INVESTMENT POLICIES



UNITED NATIONS

UNITED NATIONS CONFERENCE ON TRADE AND DEVELOPMENT

UNCTAD

NORLD INVESTMENT 2022

TOWARDS A NEW GENERATION OF INVESTMENT POLICIES



UNITED NATIONS New York and Geneva, 2012

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UNITED NATIONS PUBLICATION Sales No. E.12.II.D.3 ISBN 978-92-1-112843-7 Copyright © United Nations, 2012 All rights reserved Printed in Switzerland

PREFACE

Prospects for foreign direct investment (FDI) continue to be fraught with risks and uncertainties. At \$1.5 trillion, flows of global FDI exceeded pre-financial crisis levels in 2011, but the recovery is expected to level off in 2012 at an estimated \$1.6 trillion. Despite record cash holdings, transnational corporations have yet to convert available cash into new and sustained FDI, and are unlikely to do so while instability remains in international financial markets. Even so, half of the global total will flow to developing and transition economies, underlining the important development role that FDI can play, including in least developed countries.

A broader development policy agenda is emerging that has inclusive and sustainable development goals at its core. For investment policy, this new paradigm poses specific challenges. At the national level they include integrating investment policy into development strategy, incorporating sustainable development objectives, and ensuring relevance and effectiveness. At the international level it is necessary to strengthen the development dimension of international investment agreements, manage their complexity, and balance the rights and obligations of States and investors.

Against this background, this year's World Investment Report unveils the UNCTAD Investment Policy Framework for Sustainable Development. Mobilizing investment for sustainable development is essential in this era of persistent crises and pressing social and environmental challenges. As we look ahead to the post-2015 development framework, I commend this important tool for the international investment community.

Ki Moor Ban

BAN Ki-moon Secretary-General of the United Nations

World Investment Report 2012: Towards a New Generation of Investment Policies

ACKNOWLEDGEMENTS

The World Investment Report 2012 (WIR12) was prepared by a team led by James Zhan. The team members included Richard Bolwijn, Quentin Dupriez, Kumi Endo, Masataka Fujita, Thomas van Giffen, Michael Hanni, Joachim Karl, Guoyong Liang, Anthony Miller, Hafiz Mirza, Nicole Moussa, Shin Ohinata, Sergey Ripinsky, Astrit Sulstarova, Elisabeth Tuerk and Jörg Weber. Wolfgang Alschner, Amare Bekele, Dolores Bentolila, Anna-Lisa Brahms, Joseph Clements, Hamed El Kady, Noelia Garcia Nebra, Ariel Ivanier, Elif Karakas, Abraham Negash, Faraz Rojid, Diana Rosert, Claudia Salgado, John Sasuya, Youngjun Yoo and intern Cree Jones also contributed to the Report.

WIR12 benefited from the advice of Lorraine Eden, Arvind Mayaram, Ted Moran, Rajneesh Narula, Karl Sauvant and Pierre Sauvé.

Bradley Boicourt and Lizanne Martinez provided research and statistical assistance. They were supported by Hector Dip and Ganu Subramanian. Production and dissemination of *WIR12* was supported by Elisabeth Anodeau-Mareschal, Severine Excoffier, Rosalina Goyena, Natalia Meramo-Bachayani and Katia Vieu.

The manuscript was copy-edited by Lise Lingo and typeset by Laurence Duchemin and Teresita Ventura. Sophie Combette designed the cover.

At various stages of preparation, in particular during the seminars organized to discuss earlier drafts of *WIR12*, the team benefited from comments and inputs received from Masato Abe, Michael Addo, Ken-ichi Ando, Yuki Arai, Nathalie Bernasconi, Michael Bratt, Jeremy Clegg, Zachary Douglas, Roberto Echandi, Wenjie Fan, Alejandro Faya, Stephen Gelb, Robert Howse, Christine Kaufmann, Anna Joubin-Bret, Jan Kleinheisterkamp, John Kline, Galina Kostyunina, Markus Krajewski, Padma Mallampally, Kate Miles, Peter Muchlinski, Marit Nilses, Federico Ortino, Joost Pauwelyn, Andrea Saldarriaga, Stephan Schill, Jorge Vinuales, Stephen Young and Zbigniew Zimny. Comments were also received from numerous UNCTAD colleagues, including Kiyoshi Adachi, Chantal Dupasquier, Torbjörn Fredriksson, Fiorina Mugione, Christoph Spennemann, Paul Wessendorp, Richard Kozul-Wright and colleagues from the Division on Globalization and Development Strategies and the Division on International Trade and Commodities.

Numerous officials of central banks, government agencies, international organizations and non-governmental organizations also contributed to *WIR12*. The financial support of the Governments of Finland, Norway, Sweden and Switzerland is gratefully acknowledged.

iv

TABLE OF CONTENTS

PREFACE	iii
ACKNOWLEDGEMENTS	iv
ABBREVIATIONS	ix
KEY MESSAGES	xi
OVERVIEW	xiii
CHAPTER I. GLOBAL INVESTMENT TRENDS	1
A. GLOBAL FDI FLOWS	2
1. Overall trends	2
a. FDI by geography	
 b. FDI by mode of entry c. FDI by sector and industry 	
 d. Investments by special funds 	
2. Prospects	
a. By mode of entry	
b. By industry	
c. By home region d. By host region	
B. INTERNATIONAL PRODUCTION AND THE LARGEST TNCS	
 International production Disconnect between cash holdings and investment levels of the largest TNCs 	
C. FDI ATTRACTION, POTENTIAL AND CONTRIBUTION INDICES	
1. Inward FDI Attraction and Potential Indices	
2. Inward FDI Contribution Index	32
CHAPTER II. REGIONAL TRENDS IN FDI	37
INTRODUCTION	38
A. REGIONAL TRENDS	20
1. Africa	
Amca East and South-East Asia	
3. South Asia	
4. West Asia	
5. Latin America and the Caribbean	52
6. Transition economies	
7. Developed countries	60
B. TRENDS IN STRUCTURALLY WEAK, VULNERABLE AND SMALL ECONOMIES	64
1. Least developed countries	
2. Landlocked developing countries	
3. Small island developing States	70
CHAPTER III. RECENT POLICY DEVELOPMENTS	75
A. NATIONAL POLICY DEVELOPMENTS	76
1. Investment liberalization and promotion remained high on the policy agenda	77

	2. State regulation with regard to inward FDI continued	
	a. Adjusting entry policies with regard to inward FDI	
	 b. More State influence in extractive industries	
	 Policy measures affecting the general business climate remain important 	
	5. Conclusion: Common challenges in designing FDI policies	
В.	INTERNATIONAL INVESTMENT POLICIES	84
	1. Regional treaty making is gradually moving to centre stage	84
	2. Growing discontent with ISDS	86
	3. ISDS: unfinished reform agenda	88
	4. Enhancing the sustainable development dimension of international investment policies	20
	a. IIA-related developments	
	b. Other developments	91
C.	CORPORATE SOCIAL RESPONSIBILITY IN GLOBAL SUPPLY CHAINS	93
	1. Supplier codes of conduct and implementation challenges	
	a. Proliferation of CSR codes	
	 b. Challenges for suppliers (particularly SMEs) in developing countries	
_	APTER IV. INVESTMENT POLICY FRAMEWORK FOR	
SL	JSTAINABLE DEVELOPMENT	97
Α.		98
В.	A "NEW GENERATION" OF INVESTMENT POLICIES	
	1. The changing investment policy environment	
	2. Key investment policy challenges	
	3. Addressing the challenges: UNCTAD's Investment Policy Framework	
	for Sustainable Development	
C.	CORE PRINCIPLES FOR INVESTMENT POLICYMAKING	
	1. Scope and objectives of the Core Principles	
	2. Core Principles for investment policymaking for sustainable development	
	3. Annotations to the Core Principles	
D.	NATIONAL INVESTMENT POLICY GUIDELINES	
	1. Grounding investment policy in development strategy	
	 Designing policies for responsible investment and sustainable development	
	4. The IPFSD's national policy guidelines	
F	ELEMENTS OF INTERNATIONAL INVESTMENT AGREEMENTS: POLICY OPTIONS	
	1. Defining the role of IIAs in countries' development strategy and	. 102
	investment policy	133
	2. Negotiating sustainable-development-friendly IIAs	
	3. IIA elements: policy options	
	4. Implementation and institutional mechanisms for policy effectiveness	
F.	THE WAY FORWARD	.161
RE	FERENCES	165
A	NNEX TABLES	167
SE	ELECTED UNCTAD PUBLICATIONS ON TNCS AND FDI	203

vi

Boxes

l.1.	The increasing importance of indirect FDI flows	7
I.2.	World Investment Prospects Survey 2012-2014: methodology and results	19
I.3.	UNCTAD's FDI Attraction, Potential and Contribution Indices	30
II.1.	Attracting investment for development: old challenges and new opportunities	
	for South Asia	
II.2.	Economic diversification and FDI in the GCC countries	50
II.3.	The Russian Federation's accession to the WTO: implications for inward FDI flows	
III.1.	Investment Policy Monitor database: revised methodology	77
III.2.	Examples of investment liberalization measures in 2011-2012	78
III.3.	Examples of investment promotion and facilitation measures in 2011-2012	
III.4.	Examples of FDI restrictions and regulations in 2011–2012	80
III.5.	Selected policy measures affecting the general business climate in 2011-2012	81
III.6.	FDI and "green" protectionism	
IV.1.	Defining investment protectionism	101
IV.2.	Scope of the IPFSD	
IV.3.	The origins of the Core Principles in international law	106
IV.4.	Integrating investment policy in development strategy: UNCTAD's	
	Investment Policy Reviews	112
IV.5.	UNCTAD's Entrepreneurship Policy Framework	115
IV.6.	Designing sound investment rules and procedures: UNCTAD's	
	Investment Facilitation Compact	117
IV.7.	Investment policy advice to "adapt and adopt": UNCTAD's Series on	
	Best Practices in Investment for Development	
IV.8.	Pre-establishment commitments in IIAs	137
IV.9.	Special and differential treatment (SDT) and IIAs	

Box Tables

I.1.1.	FDI stock in financial holding companies, 2009	7
	Inward FDI stock in the United States, by immediate and ultimate	
	source economy, 2000 and 2010	8
I.3.1.	Measuring FDI Potential: FDI determinants and proxy indicators	30
IV.4.1	.Beneficiaries of the UNCTAD IPR program, 1999–2011	.112
IV.6.1	Beneficiaries of selected programs of UNCTAD's Investment	
	Facilitation Compact	.117

Box Figures

II.2.1. Accumulated inward FDI stock in Oman, Qatar and Saudi Arabia,	
by sector, 2010	
IV.5.1. Key components of UNCTAD's Entrepreneurship Policy Framework	

Figures

l.1.	UNCTAD's Global FDI Quarterly Index, 2007 Q1-2012 Q1	. 2
I.2.	FDI inflows, global and by group of economies, 1995-2011	. 3

World Investment Report 2012: Towards a New Generation of Investment Policies

I.3.	FDI inflows in developed countries by component, 2005–2011	4
I.4.	FDI outflow shares by major economic groups, 2000-2011	4
I.5.	Value of cross-border M&As and greenfield FDI projects worldwide, 2007-2011	
I.6.	Cross-border M&As by private equity firms, by sector and main industry, 2005	
	and 2011	. 13
I.7.	Annual and cumulative value of FDI by SWFs, 2000-2011	. 14
I.8.	Profitability and profit levels of TNCs, 1999-2011	. 17
I.9.	Global FDI flows, 2002-2011, and projection for 2012-2014	. 17
I.10.	FDI flows by group of economies, 2002–2011, and projection for 2012–2014	. 17
l.11.	TNCs' perception of the global investment climate, 2012-2014	. 18
I.12.	Importance of equity and non-equity modes of entry, 2012 and 2014	. 20
I.13.	IPAs' selection of most promising investor home economies for FDI in 2012-2014	
I.14.	TNCs' top prospective host economies for 2012–2014	. 22
l.15.	Top investors among the largest TNCs, 2011	. 25
l.16.	Top 100 TNCs: cash holdings, 2005–2011	. 26
l.17.	Top 100 TNCs: major cash sources and uses, 2005–2011	. 27
l.18.	Top 100 TNCs: capital expenditures and acquisitions, 2005–2011	. 27
l.19.	FDI Attraction Index: top 10 ranked economies, 2011	. 29
I.20.	FDI Attraction Index vs FDI Potential Index Matrix, 2011	. 32
I.21.	FDI Contribution Index vs FDI presence, 2011	. 35
II.1.	Value of greenfield investments in Africa, by sector, 2003-2011	. 41
III.1.	National regulatory changes, 2000-2011	. 76
III.2.	BITs and "other IIAs", 2006–2011	. 84
III.3.	Numbers and country coverage of BITs and "other IIAs", 2006–2011	. 85
III.4.	Known investor-State treaty-based disputes, 1987-2011	. 87
IV.1.	Structure and components of the IPFSD	104

Tables

l.1.	Share of FDI projects by BRIC countries, by host region, average 2005–2007	
	(pre-crisis period) and 2011	6
I.2.	Sectoral distribution of FDI projects, 2005–2011	9
I.3.	Distribution shares and growth rates of FDI project values, by sector/industry, 2011	10
I.4.	Cross-border M&As by private equity firms, 1996–2011	12
I.5.	FDI by SWFs by host region/country, cumulative flows, 2005-2011	15
I.6.	FDI by SWFs by sector/industry, cumulative flows, 2005-2011	15
I.7.	Summary of econometric results of medium-term baseline scenarios of FDI flows,	
	by region	19
I.8.	Selected indicators of FDI and international production, 1990–2011	24
I.9.	Internationalization statistics of the 100 largest non-financial TNCs worldwide	
	and from developing and transition economies	25
I.10.	UNCTAD's FDI Contribution Index, by host region, 2009	33
l.11.	FDI Contribution Index median values, by indicator	
II.1.	FDI flows, by region, 2009–2011	
II.2.	FDI inflows to Greece, Italy, Portugal and Spain, by component, 2007-2011	63
II.3.	FDI outflows from Greece, Italy, Portugal and Spain, by component, 2007–2011	63
II.4.	The 10 largest greenfield projects in LDCs, 2011	
II.5.	The 10 largest greenfield projects in LLDCs, 2011	69
II.6.	Selected largest M&A sales in SIDS, 2011	
II.7.	The 10 largest greenfield projects in SIDS, 2011	72
III.1.	National regulatory changes, 2000–2011	
III.2.	National regulatory changes in 2011, by industry	77
III.3.	Examples of sustainable-development-friendly aspects of selected IIAs signed in 2011	90

viii

IV.1.	National investment policy challenges	
	International investment policy challenges	
	Possible indicators for the definition of investment impact objectives and	
	the measurement of policy effectiveness	
IV.4.	Structure of the National Investment Policy Guidelines	
	Policy options to operationalize sustainable development objectives in IIAs	

іх

ABBREVIATIONS

M&Amergers and acquisitionsMFNmost-favoured-nationMST-CILminimum standard of treatment – customary international lawNAFTANorth American Free Trade AgreementNEMnon-equity modeNGOnon-governmental organizationNTnational treatmentPPPpublic-private partnershipPRperformance requirementPRAIPrinciples for Responsible Agricultural InvestmentSDsustainable developmentSEZspecial economic zoneSDTspecial and different treatmentSIDSsmall island developing StatesSMEsmall and medium-sized enterprise	M&Amergers and acquisitionsMFNmost-favoured-nationMST-CILminimum standard of treatment – customary international lawNAFTANorth American Free Trade AgreementNEMnon-equity modeNGOnon-governmental organizationNTnational treatmentPPPpublic-private partnershipPRperformance requirementPRAIPrinciples for Responsible Agricultural InvestmentSDsustainable developmentSEZspecial economic zoneSDTspecial and different treatmentSIDSsmall island developing States	ADR ASEAN BIT BRIC CIS CSR EPF FDI FET FPS FTA GATS GCC GDP GSP GVC ICC ICSID IIA IP IPA IPFSD IPM IPR ISDS LDC	alternative dispute resolution Association of Southeast Asian Nations bilateral investment treaty Brazil, Russian Federation, India and China Commonwealth of Independent States corporate social responsibility Entrepreneurship Policy Framework foreign direct investment fair and equitable treatment full protection and security free trade agreement General Agreement on Trade in Services Gulf Cooperation Council gross domestic product Generalized System of Preferences global value chain International Chamber of Commerce International Cherre for Settlement of Investment Disputes international investment agreement intellectual property investment promotion agency Investment Policy Framework for Sustainable Development Investment Policy Review investor–State dispute settlement least developed countries
MST-CILminimum standard of treatment – customary international lawNAFTANorth American Free Trade AgreementNEMnon-equity modeNGOnon-governmental organizationNTnational treatmentPPPpublic-private partnershipPRperformance requirementPRAIPrinciples for Responsible Agricultural InvestmentSDsustainable developmentSEZspecial economic zoneSDTspecial and different treatmentSIDSsmall island developing StatesSMEsmall and medium-sized enterprise	MST-CILminimum standard of treatment – customary international lawNAFTANorth American Free Trade AgreementNEMnon-equity modeNGOnon-governmental organizationNTnational treatmentPPPpublic-private partnershipPRperformance requirementPRAIPrinciples for Responsible Agricultural InvestmentSDsustainable developmentSEZspecial economic zoneSDTspecial and different treatmentSIDSsmall island developing StatesSMEsmall and medium-sized enterpriseSOEState-owned enterpriseSVFsovereign wealth fundTNCtransnational corporationTPPTrans-Pacific Partnership	LLDC M&A	landlocked developing countries mergers and acquisitions
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SEZspecial economic zoneSDTspecial and different treatmentSIDSsmall island developing StatesSMEsmall and medium-sized enterprise	SEZspecial economic zoneSDTspecial and different treatmentSIDSsmall island developing StatesSMEsmall and medium-sized enterpriseSOEState-owned enterpriseSPEspecial-purpose entitySWFsovereign wealth fundTNCtransnational corporationTPPTrans-Pacific Partnership	PR PRAI	performance requirement Principles for Responsible Agricultural Investment
	SPEspecial-purpose entitySWFsovereign wealth fundTNCtransnational corporationTPPTrans-Pacific Partnership	SEZ SDT SIDS	special economic zone special and different treatment small island developing States

x

KEY MESSAGES

FDI TRENDS AND PROSPECTS

Global foreign direct investment (FDI) flows exceeded the pre-crisis average in 2011, reaching \$1.5 trillion despite turmoil in the global economy. However, they still remained some 23 per cent below their 2007 peak.

UNCTAD predicts slower FDI growth in 2012, with flows levelling off at about \$1.6 trillion. Leading indicators – the value of cross-border mergers and acquisitions (M&As) and greenfield investments – retreated in the first five months of 2012 but fundamentals, high earnings and cash holdings support moderate growth. Longer-term projections show a moderate but steady rise, with global FDI reaching \$1.8 trillion in 2013 and \$1.9 trillion in 2014, barring any macroeconomic shocks.

FDI inflows increased across all major economic groupings in 2011. Flows to developed countries increased by 21 per cent, to \$748 billion. In developing countries FDI increased by 11 per cent, reaching a record \$684 billion. FDI in the transition economies increased by 25 per cent to \$92 billion. Developing and transition economies respectively accounted for 45 per cent and 6 per cent of global FDI. UNCTAD's projections show these countries maintaining their high levels of investment over the next three years.

Africa and the least developed countries (LDCs) saw a third year of declining FDI inflows. But prospects in Africa are brightening. The 2011 decline in flows to the continent was due largely to divestments from North Africa. In contrast, inflows to sub-Saharan Africa recovered to \$37 billion, close to their historic peak.

Sovereign wealth funds (SWFs) show significant potential for investment in development. FDI by SWFs is still relatively small. Their cumulative FDI reached an estimated \$125 billion in 2011, with about a quarter in developing countries. SWFs can work in partnership with host-country governments, development finance institutions or other private sector investors to invest in infrastructure, agriculture and industrial development, including the build-up of green growth industries.

The international production of transnational corporations (TNCs) advanced, but they are still holding back from investing their record cash holdings. In 2011, foreign affiliates of TNCs employed an estimated 69 million workers, who generated \$28 trillion in sales and \$7 trillion in value added, some 9 per cent up from 2010. TNCs are holding record levels of cash, which so far have not translated into sustained growth in investment. The current cash "overhang" may fuel a future surge in FDI.

UNCTAD's new FDI Contribution Index shows relatively higher contributions by foreign affiliates to host economies in developing countries, especially Africa, in terms of value added, employment and wage generation, tax revenues, export generation and capital formation. The rankings also show countries with less than expected FDI contributions, confirming that policy matters for maximizing positive and minimizing negative effects of FDI.

INVESTMENT POLICY TRENDS

Many countries continued to liberalize and promote foreign investment in various industries to stimulate growth in 2011. At the same time, new regulatory and restrictive measures continued to be introduced, including for industrial policy reasons. They became manifest primarily in the adjustment of entry policies for foreign investors (in e.g. agriculture, pharmaceuticals); in extractive industries, including through nationalization and divestment requirements; and in a more critical approach towards outward FDI.

International investment policymaking is in flux. The annual number of new bilateral investment treaties (BITs) continues to decline, while regional investment policymaking is intensifying. Sustainable development is gaining prominence in international investment policymaking. Numerous ideas for reform of investor–State dispute settlement have emerged, but few have been put into action.

Suppliers need support for compliance with corporate social responsibility (CSR) codes. The CSR codes of TNCs often pose challenges for suppliers in developing countries (particularly small and medium-sized enterprises), which have to comply with and report under multiple, fragmented standards. Policymakers can alleviate these challenges and create new opportunities for suppliers by incorporating CSR into enterprise development and capacity-building programmes. TNCs can also harmonize standards and reporting requirements at the industry level.

UNCTAD'S INVESTMENT POLICY FRAMEWORK FOR SUSTAINABLE DEVELOPMENT

Mobilizing investment and ensuring that it contributes to sustainable development is a priority for all countries. A new generation of investment policies is emerging, as governments pursue a broader and more intricate development policy agenda, while building or maintaining a generally favourable investment climate.

"New generation" investment policies place inclusive growth and sustainable development at the heart of efforts to attract and benefit from investment. This leads to specific investment policy challenges at the national and international levels. At the national level, these include integrating investment policy into development strategy, incorporating sustainable development objectives in investment policy and ensuring investment policy relevance and effectiveness. At the international level, there is a need to strengthen the development dimension of international investment agreements (IIAs), balance the rights and obligations of States and investors, and manage the systemic complexity of the IIA regime.

To address these challenges, UNCTAD has formulated a comprehensive Investment Policy Framework for Sustainable Development (IPFSD), consisting of (i) Core Principles for investment policymaking, (ii) guidelines for national investment policies, and (iii) options for the design and use of IIAs.

UNCTAD's IPFSD can serve as a point of reference for policymakers in formulating national investment policies and in negotiating or reviewing IIAs. It provides a common language for discussion and cooperation on national and international investment policies. It has been designed as a "living document" and incorporates an online version that aims to establish an interactive, open-source platform, inviting the investment community to exchange views, suggestions and experiences related to the IPFSD for the inclusive and participative development of future investment policies.

xii